

Message Text

PAGE 01 STATE 005065

60

ORIGIN EUR-25

INFO OCT-01 ISO-00 DODE-00 SS-20 NSC-10 ACDA-19 CIAE-00

PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01 PRS-01

SPC-03 USIA-15 TRSE-00 SAJ-01 OMB-01 H-03 /134 R

DRAFTED BY EUR/RPM:ALKEISWETTER:DOD/ISA:PSMITH

APPROVED BY EUR:WSTABLER

CSCE TASK FORCE

S/S: DMILLER

EUR/RPM:EJSTREATOR, JR.

NSC:WGHYLAND

DOD/ISA:BGEN. LOBDELL

DOD/MBFR:RBARTHOLOMEW

DOD/JCS:BCGEORGI

ACDA/IR:THIRSCHFELD

PM/DCA:VBAKER

EUR/SOV:GHUMPHREY

L/EUR:HRUSSELL

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P R 100158Z JAN 74

FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

USMISSION GENEVA

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 005065

E.O. 11652:GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: UK PAPER ON CONFIDENCE BUILDING MEASURES

REF: NATO 6282

VIENNA FOR US MBFR DELEGATION, GENEVA FOR US CSCE

DELEGATION

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1. IN PREPARATION FOR DRAFTING OVER THE NEXT FEW MONTHS,
WE BELIEVE THAT WESTERN PARTICIPANTS SHOULD TRY TO GIVE
EARLY FOCUS TO CBM DISCUSSIONS. WE ALSO AGREE WITH
BRITISH (USNATO 6282) THAT A DRAFT RESOLUTION TABLED BY

ALLIES ON CONFIDENCE-BUILDING MEASURES WOULD SERVE WESTERN INTERESTS IN GENEVA. TO THIS END, UK DRAFT COULD PROVIDE USEFUL BASIS TO BEGIN DEVELOPMENT OF WESTERN TEXT WHICH ALL ALLIES COULD SUPPORT. WITH THIS PURPOSE IN MIND, WE OFFER THE FOLLOWING COMMENTS ON UK DRAFT.

2. ALTHOUGH WE BELIEVE THAT BROAD LANGUAGE WOULD GIVE CSCE PARTICIPANTS GREATER FLEXIBILITY IN INTERPRETING TO THE PUBLIC DISQUIETING MILITARY ACTIVITIES, WE ARE PREPARED TO SUPPORT THE ALLIES ON CERTAIN SPECIFIC ASPECTS OF THE MEASURE FOR PRIOR NOTIFICATION OF MANEUVERS AND US NATO SHOULD SET*FORTH OUR VIEWS, AS OUTLINED BELOW, AT JANUARY 10 POLAD MEETING WITH CSCE EXPERTS, FOLLOWING PRELIMINARY BILATERAL DISCUSSIONS WITH UK AND OTHER DELEGATIONS AT ITS DISCRETION.

A. NATURE OF CBM OBLIGATION. IN ACCORDANCE WITH STATE 211308, WE OPPOSE ANY LANGUAGE IMPLYING CONTRACTUAL OR TREATY OBLIGATION AND ENVISAGE CBMS AS VOLUNTARY IN CHARACTER. WE RECOGNIZE CBM'S WILL INVOLVE SOME MORAL AND POLITICAL COMMITMENT, BUT THEY SHOULD NOT BE SUBJECT TO VERIFICATION OR SANCTION.

B. TIME OF PRIOR NOTIFICATION. WE PREFER VERY GENERAL LANGUAGE ON NOTIFICATION BUT CAN ACCEPT 60 DAYS NOTICE.

C. SIZE AND CATEGORY OF FORCES. WE CAN ACCEPT DIVISION SIZE AS THE THRESHOLD FOR NOTIFICATION OF MANEUVERS AS COUNTER TO SOVIET POSITION (GENEVA 5579), BUT ARE NOT PREPARED TO COMPROMISE ON A LARGER OR SMALLER FIGURE.

D. DISSEMINATION OF NOTIFICATION. WE FAVOR NOTIFICATION THROUGH BILATERAL DIPLOMATIC CHANNELS AND OPPOSE ANY EFFORTS TO CHANNEL NOTIFICATION OF MANEUVERS CONFIDENTIAL

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OR INVITATIONS TO OBSERVERS THROUGH ANY ORGAN WHICH MIGHT BE ESTABLISHED BY CSCE.

E. LOCATION OF MANEUVER SUBJECT TO PRIOR NOTIFICATION. WE CAN ACCEPT CONCEPT INVOLVING WHOLE OF EUROPE, BUT WISH TO AVOID DEMARCATION OF FRONTIER ZONES WHICH WOULD ESTABLISH UNPALATABLE PRECEDENT FOR MBFR. (FYI: WE WOULD ALSO BE PREPARED TO ACCEPT INDIVIDUAL COUNTRIES, SUCH AS THE SOVIET UNION AND TURKEY, ISSUING INTERPRETATIVE STATEMENTS WHICH MIGHT MEET THEIR CONCERNS THAT AN ALL-INCLUSIVE DESCRIPTION WOULD COVER NATIONAL TERRITORY TO UNREASONABLE DEGREE. END FYI)

F. EXCHANGE OF OBSERVERS. WE PREFER TO LEAVE TO

HOST NATIONS TO DETERMINE WHO SHOULD BE INVITED TO MANEUVERS AND TO ESTABLISH OWN MODALITIES FOR OBSERVERS. WE OPPOSE ANY AUTOMATICITY FOR INVITATIONS TO MANEUVERS ANNOUNCED IN ADVANCE.

3. IN REGARD TO ALLIED TACTICS ON THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS, WE HAVE ON A NUMBER OF OCCASIONS POINTED OUT OUR SERIOUS OBJECTIONS TO INCLUDING THIS MEASURE AMONG THE SPECIFIC PROPOSALS TO BE FORMULATED BY CSCE. EVENTS OF THE RECENT PAST HAVE ONLY STRENGTHENED OUR DOUBTS REGARDING THE ACCEPTABILITY OF THIS MEASURE. WE CANNOT AGREE IN FORMAL CSCE

SESSION TO ANY SPECIFIC CBM ON MOVEMENTS. THEREFORE,

WE BELIEVE IT IS IMPERATIVE THAT OUR ALLIES UNDERSTAND FULLY OUR POSITION AND RECOGNIZE THAT IT IS IN OUR COMMON INTEREST TO AVOID DRAMATIZING ALLIED DIFFERENCES. (FYI. WE BELIEVE THAT THIS CAN BEST BE ACHIEVED BY RECOGNIZING THE SOVIET STANCE AND TACITLY AGREEING TO FOREGO EFFORTS TO GIVE MOVEMENTS EQUAL WEIGHT WITH MANEUVERS. END FYI) WE DO NOT BELIEVE THAT THE POSSIBLE NEGOTIATING BENEFITS WHICH MIGHT ACCRUE TO THE WEST FROM THE CONTINUED PURSUIT OF MOVEMENTS COULD OUTWEIGH THE EFFECTS OF EXPOSURE OF ALLIED DIFFERENCES OVER THIS ISSUE.

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4. AGAINST THE BACKGROUND OF THESE GENERAL COMMENTS, WE OFFER THE FOLLOWING PRELIMINARY CHANGES TO UK DRAFT RESOLUTION.

A. IN THE FOURTH PREAMBLE PARAGRAPH, DELETE "AND MOVEMENTS".

B. IN THE 6TH PREAMBULAR PARAGRAPH WE SUGGEST EXCISING THE WORDS "ON AGREED BASIS." WE BELIEVE THIS LANGUAGE IMPLIES A COMMITMENT GOING BEYOND THE VOLUNTARY NATURE WE ENVISAGE FOR CBM'S.

C. IN THE OPERATIVE PARAGRAPHS, WE BELIEVE SOME ALTERNATIVE LANGUAGE ALONG THE LINES OF "DECLARE THEIR INTENTION TO" IS PREFERABLE TO "WILL," WHICH WE CONSIDER GOES TOO FAR IN IMPLYING A LEGAL OBLIGATION. WE SUGGEST THAT THE INTRODUCTORY PHRASE TO THE OPERATIVE PARAGRAPHS BE REVISED TO READ: "THE PARTICIPATING STATES DECLARE THEIR INTENTION TO:".

D. IN THE FIRST OPERATIVE PARAGRAPH DELETE "WILL" AND "AND MOVEMENTS".

E. REPHRASE PARA 1.A TO READ IN WHOLE: "GIVE

ADEQUATE AND REASONABLE NOTIFICATION, E.G. APPROXIMATELY 60 DAYS, IN ADVANCE OF THE MANEUVER, OR IN THE CASE OF A MANEUVER ARRANGED AT SHORT NOTICE, AT THE EARLIEST POSSIBLE OPPORTUNITY."

F. REPHRASE PARA 1.B TO BEGIN "GIVE NOTIFICATION..."

G. REPHRASE PARA 1.C TO READ IN WHOLE: "GIVE NOTIFICATION OF ANY MAJOR MILITARY MANEUVER COMPRISING ACTIVITY IN EUROPE, BY THE EQUIVALENT OF A DIVISION OR

MORE OF TROOPS FOR GROUND FORCES AS WELL AS SIGNIFICANT LEVELS OF AIR OR NAVAL UNITS, IN WHICH ANY PARTICIPATING STATE IS INVOLVED OR WHICH TAKES PLACE WITHIN, ACROSS OR INTO THE TERRITORY OF ANY PARTICIPATING STATE IN EUROPE."

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H. REPHRASE PARA 1.D TO READ IN WHOLE: "INCLUDE IN NOTIFICATION THE NAME AND PLACE OF THE MANEUVER, THE NATURE OF THE UNITS TAKING PART (GROUND, AIR OR NAVAL), THE GENERAL TIMEFRAME, AND OTHER INFORMATION ADEQUATE TO ENABLE THE RECIPIENTS OF THE NOTIFICATION TO UNDER-
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THE GENERAL TIMEFRAME, AND OTHER INFORMATION ADEQUATE
TO ENABLE THE RECIPIENTS OF THE NOTIFICATION TO UNDER-
STAND THE PURPOSE AND NATURE OF THE MANEUVER."

I. IN OPERATIVE PARA II, REPHRASE TO BEGIN
"INVITE OTHER PARTICIPATING STATES ON A BILATERAL
BASIS...", AND ADD "IN EUROPE" AFTER "HOLD OR HOST"
AT END OF SENTENCE.

KISSINGER

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<< END OF DOCUMENT >>

Message Attributes

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Draft Date: 10 JAN 1974
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Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: ADS
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Drafter: EUR/RPM:ALKEISWETTER:DOD/ISA:PSMITH
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
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Handling Restrictions: n/a
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